Kenneth A. Spearman, Board Chairman and Chief Executive Officer Dallas Tonsager, Board Member Jeffery S. Hall, Board Member



# OF THE FARM CREDIT ADMINISTRATION BOARD November 10, 2016

These minutes reflect the business transacted at the November 10, 2016, Regular Meeting of the Farm Credit Administration Board (FCA Board) pursuant to the Government in the Sunshine Act (Act), 5 U.S.C. § 552b, and the regulations of the Farm Credit Administration (FCA) adopted thereunder.

The FCA Board meeting was held at the FCA office in McLean, Virginia, beginning at 9:00 a.m. and concluding at 9:48 a.m. Members of the Board present were:

# Dallas Tonsager, Presiding Chairman Jeffery S. Hall, Member

The above named constituted a quorum of the Board.

Others present included **Charles Rawls**, General Counsel; **Dale Aultman**, Secretary to the Board; staff of the FCA and Farm Credit System Insurance Corporation (FCSIC); and two members of the general public. (A list of staff attendees is attached as Exhibit A.)

Before starting the meeting **Presiding Chairman Tonsager** asked staff to keep Board Chairman Spearman in their thoughts as he is recovering from surgery. **Mr. Hall** expressed best wishes for Board Chairman Spearman's speedy recovery from surgery.

**Presiding Chairman Tonsager** opened the meeting indicating that in accordance with FCA Board Policy Statement Number 64, Article I, Section 2, with Chairman Spearman unavailable this day, Mr. Tonsager will be the Presiding Chairman for the meeting.

The **Secretary** read a statement that announced the meeting would be conducted according to the requirements of the Government in the Sunshine Act.

**Presiding Chairman Tonsager** reviewed the published Agenda. (A copy of the Public Announcement publishing the Agenda for the meeting is attached as Exhibit B.)

**Mr.** Hall moved to adopt the Agenda as published.

**Presiding Chairman Tonsager** seconded the motion.

There being no further discussion, **Presiding Chairman Tonsager** called the question.

The **Secretary** polled the Board Members and the motion carried unanimously.

**Mr. Hall** noted that the Agenda <u>did</u> include portions of the meeting that should be closed to the public as permitted by the Government in the Sunshine Act and therefore moved that the meeting be closed at that point.

**Presiding Chairman Tonsager** seconded the motion.

There being no further discussion, **Presiding Chairman Tonsager** called the question.

The **Secretary** polled the Board Members and the motion carried unanimously.

#### **OPEN SESSION**

#### **Approval of Minutes**

# Minutes for October 13, 2016 Regular Board Meeting (BM-10-NOV-16-01)

Mr. Hall moved to approve the minutes for October 13, 2016, FCA Regular Board Meeting.

**Presiding Chairman Tonsager** seconded the motion.

There being no further discussion, **Presiding Chairman Tonsager** called the question.

The Secretary polled the Board Members and the motion carried unanimously. (BM-10-NOV-16-01)

(A copy of the official "Board Action Item" is attached as Exhibit C.)

#### Report

#### Update on the Farm Credit System's Young, Beginning and Small Farmer Reporting

**Steve Koenig** of the **Office of Regulatory Policy** presented the Update on the Farm Credit System's Young, Beginning and Small Farmer Reporting.

**Presiding Chairman Tonsager** asked if there were any questions or further discussion from the Board.

There were no further questions or discussion.

(A copy of the PowerPoint presentation is attached as Exhibit D.)

#### **CLOSED SESSION**

**Presiding Chairman Tonsager** noted that this was a Closed Session and ensured that members of the public and nonessential FCA and FCSIC staff were not in the room so the Board could meet with Office of Secondary Market Oversight (OSMO) in Closed Session.

**Presiding Chairman Tonsager** convened the closed session of the meeting at 9:24 a.m. and instructed the **Secretary** to activate the electronic recording device so that the proceedings of the closed session were properly recorded as required by the Government in the Sunshine Act.

**Presiding Chairman Tonsager** then instructed the **General Counsel** to furnish the **Secretary** with a certification, pursuant to 5 U.S.C. § 552b(f), that the portions of the meeting held in closed session may be properly closed to the public.

(A copy of the Certification is attached hereto as Exhibit E.)

Members of the Board present were:

Dallas Tonsager, Presiding Chairman Jeffery S. Hall, Member

The above named constituted a quorum of the Board.

Others present included **Dale Aultman**, Secretary to the Board; and **Charles Rawls**, General Counsel. (A list of staff attendees is attached as Exhibit A).

#### Office of Secondary Market Oversight Quarterly Report

**Bruce Hudson** and **Clarke Cheeke** presented the OSMO Quarterly Report.

**Presiding Chairman Tonsager** asked if there were any questions or further discussion from the Board.

There were no further questions or discussion and the closed session ended at 9:47 a.m.

#### **ADJOURNMENT**

There being no further business to come before the Board, **Presiding Chairman Tonsager** indicated he would entertain a motion to adjourn the meeting.

**Mr.** Hall moved that the meeting be adjourned.

**Presiding Chairman Tonsager** seconded the motion and called the question.

The **Secretary** polled the Board Members and the motion carried unanimously.

The meeting adjourned at 9:48 a.m.

#### **NOTATIONAL VOTE ACTIONS**

There were two notational vote actions approved by the FCA Board from October 14, 2016, through November 9, 2016 as follows:

Item Number	<b>Action Date</b>	<b>Voting Results</b>	Subject
NV 16-20	10/14/2016	Approved	Flood Insurance – Interagency Proposed Rule
NV 16-21	10/14/2016	Approved	Oversight and Examination Plan, Office of Examination, FY 2017

The undersigned hereby certify that the foregoing minutes are the official minutes of the Regular Meeting of the Farm Credit Administration Board held on November 10, 2016.

/s/	/s/
Dallas Tonsager	Dale L. Aultman
Board Chairman and Chief Executive Officer	Secretary to the Board

Approved: <u>December 8, 2016</u>

#### STAFF PRESENT AT THE FCA REGULAR BOARD MEETING November10, 2016

Dallas Tonsager, Presiding Chairman for the Meeting Jeffery S. Hall, Board Member

OFFICE	OPEN	CLOSED
	SESSION	SESSION
Office of the Board		
Aultman, Dale	X	Х
Middleton, Russell	X	
Laguarda, Wendy	X	Х
Kramp, Kevin	X	Х
Calhoun, Gaye	X	
Corey, Kathryn	X	
COO		
Hoffman, William	X	X
OIT		
Golley, Jerald	X	Х
ОСРА		
Stokke, Mike	Х	Х
Meaux, Willy	Х	Х
OSMO		
Rea, Laurie	Х	Х
Connor, Joe	Х	Х
Hudson, Bruce	Х	Х
Cheeke, Clarke (on rotation)	Х	Х
Del Moral, Jeremy		Х
OGC		
Rawls, Charles	X	Х
Donner, Mary Alice	X	Х
Strickland, Joy	Х	Х

OFFICE	OPEN SESSION	CLOSED SESSION
OE		
Coleman, Robert	X	X
Paulsen, Roger	X	X
EEOI		
Burlew, Thais	X	X
OIG		
Dean, Elizabeth	X	X
ORP		
Van Meter, Gary		X
Mardock, Barry	X	X
Koenig, Steve	X	
Johansen, Mark	X	
Gabriel, Stephen	X	X
lannetta, Salvatore	X	
OCFO		
Smith, Stephen	X	X
OAS		
Fowlkes, Jerome	Х	Х
FCSIC		
Rubin, Howard	X	Х
Pfitzinger, Rick	X	Х
GENERAL PUBLIC	2	

Farm Credit Administration 1501 Farm Credit Drive McLean, Virginia 22102-5090

# PUBLIC ANNOUNCEMENT OF MEETING SUBJECT TO THE GOVERNMENT IN THE SUNSHINE ACT Farm Credit Administration Board Regular Meeting November 10, 2016

**Summary:** Notice is hereby given, pursuant to the Government in the Sunshine Act (5 U.S.C. Sec. 552b (e) (1)), of the forthcoming regular meeting of the Farm Credit Administration Board.

**Date and Time:** The regular meeting of the Board will be held November 10, 2016. The meeting is scheduled to be held at the office of the Farm Credit Administration in McLean, Virginia, from 9:00 a.m. until such time as the Board may conclude its business.

**Address:** Farm Credit Administration, 1501 Farm Credit Drive, McLean, Virginia 22102-5090. Submit attendance requests via e-mail to <a href="mailto:VisitorRequest@FCA.gov">VisitorRequest@FCA.gov</a>. See SUPPLEMENTARY INFORMATION for further information about attendance requests.

**For Further Information Contact:** Dale L. Aultman, Secretary to the Farm Credit Administration Board (703) 883-4009. TTY is (703) 883-4056.

**Supplementary Information:** Parts of this meeting of the Board will be open to the public (limited space available), and parts will be closed to the public. Please send an e-mail to <a href="VisitorRequest@FCA.gov">VisitorRequest@FCA.gov</a> at least 24 hours before the meeting. In your e-mail include: name, postal address, entity you are representing (if applicable), and telephone number. You will receive an e-mail confirmation from us. Please be prepared to show a photo identification when you arrive. If you need assistance for accessibility reasons, or if you have any questions, contact Dale L. Aultman, Secretary to the Farm Credit Administration Board, at (703) 883-4009. The matters to be considered at the meeting are:

# OPEN SESSION Approval of Minutes 1 October 13, 2016 Reports 2 Update on Farm Credit System's Young, Beginning and Small Farmer Reporting CLOSED SESSION 4 Office of Secondary Market Oversight Quarterly Report November 1, 2016 Date Dale L. Aultman Secretary to the Board Session Closed-Exempt pursuant to 5 U.S.C. Section 552b(c)(8) and (9).

#### **Farm Credit Administration**

1501 Farm Credit Drive McLean, Virginia 22102-5090 (703) 883-4000

#### **BOARD ACTION ITEM**



#### **FCA BOARD ACTION ON**

#### Minutes for October 13, 2016 Regular Board Meeting

BM-10-NOV-16-01

Effective Date: November 10, 2016

Effect on Previous Action: None

THE FCA BOARD HEREBY:

Approves the minutes for October 13, 2016, Regular Board Meeting as submitted.

DATED THIS 10th DAY OF NOVEMBER 2016

BY ORDER OF THE BOARD

/s/

Dale L. Aultman Secretary to the Board



# Update on the Farm Credit System's Young, Beginning, and Small Farmer Reporting

Office of Regulatory Policy FCA Board Meeting November 10, 2016

Steven Koenig, Senior Economist

Exhibit D



# **Outline**

- Review of the System's Young, Beginning, and Small Farmer (YBS) Reporting
- Demographic Trends and Definitions of YBS Farmers and Ranchers
- Considerations When Evaluating YBS Definitions and Reporting



# **YBS Reporting**

- Farm Credit Act 1980 Amendments
  - FCS institutions must have programs to serve YBS customers
  - Requires the reporting of YBS Program activities to FCA
- Regulation 614.4165 (2004)
  - Directs annual reporting requirements of YBS program for System institutions
- Bookletter 040 (2007)
  - Specifies the current definitions for Young, Beginning, and Small Farmers
- YBS Call Report Instructions
  - Provides specific details, definitions, and guidance on YBS reporting



# **YBS Program Reporting**

- Each System institution reports annually to FCA for each YBS category on the counts and dollar volumes of loans made during the year and the outstanding loans at yearend
- For the small farmer category each System institution also reports on 4 loan sizes for new and outstanding loan counts and dollar volumes



# **FCA's YBS Definitions**

- Young Farmer: age 35 or younger
- Beginning Farmer: 10 years or less farming experience
- Small Farmer: annual gross agricultural sales less than \$250,000

# **Notable YBS Reporting Details:**

- Data are reported separately for each category
- Borrowers may qualify under more than one category
- Loan counts are reported and not borrower counts
- Dollar volumes include advances and commitments



# **YBS Reporting Review**

 Specific Definitions for Young, Beginning, and Small Farmers and Ranchers

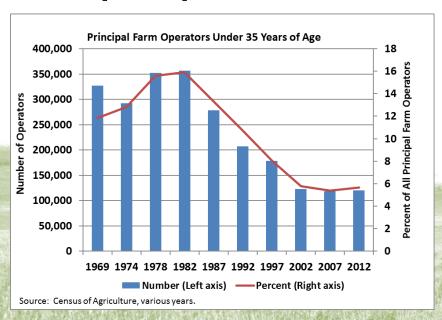
Terms and Definitions

Call Reporting Procedures

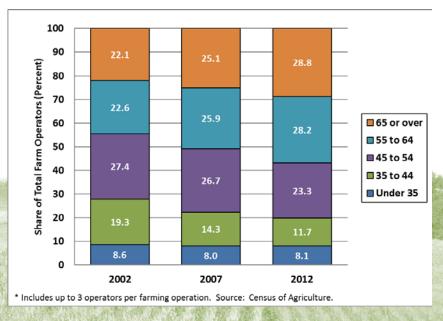


# **Young Farmer Definition**

# **Principal Operator Trends**



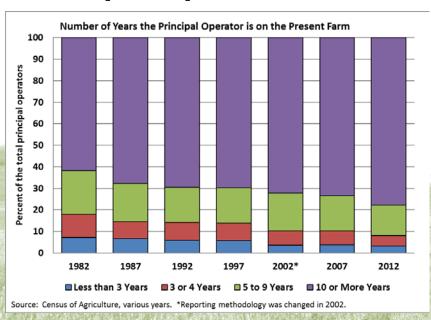
# **Age of Farm Operators\***



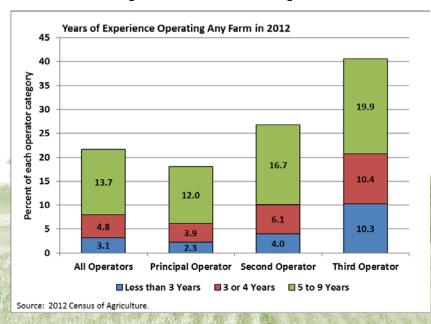


# **Beginning Farmer Definition**

# **Principal Operator Trends**



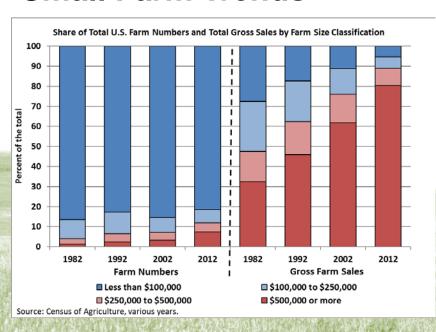
# **Farm Operator Experience**



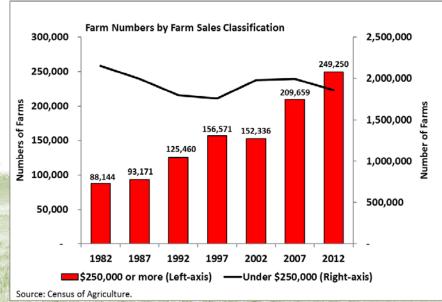


# **Small Farmer Definition**

## **Small Farm Trends**



#### **Farm Numbers**





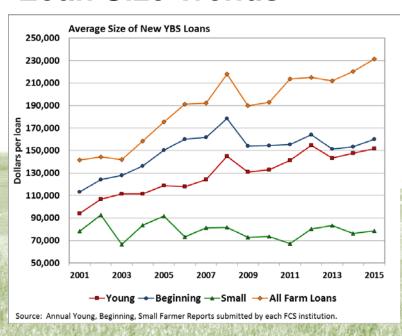
# **YBS New Loan Trends**



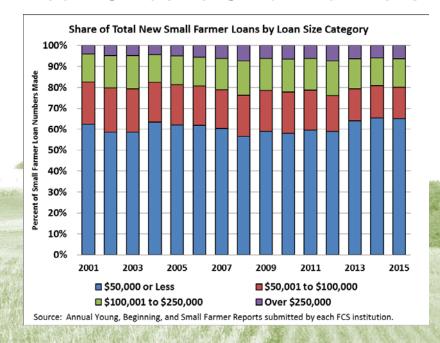


# **Small Farmer Definition – Loan Sizes**

## **Loan Size Trends**

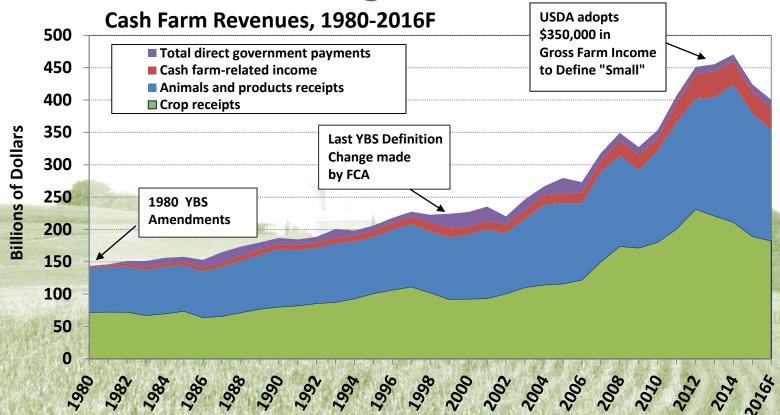


#### **Loan Sizes to Small Farmers**





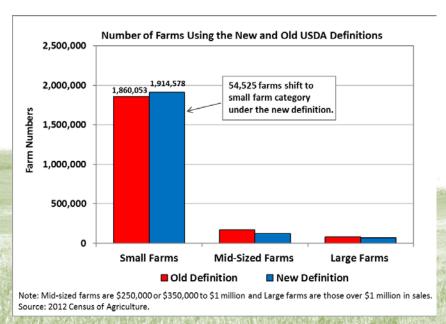
# **Gross Incomes in Agriculture**



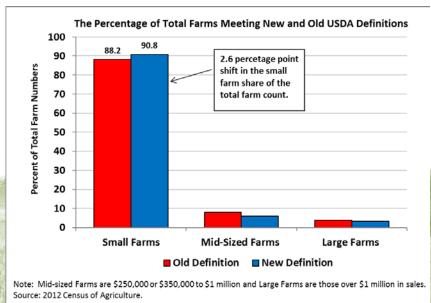


# **USDA Small Farm Definition Change**

# **Small Farm Numbers**



# **Small Farm Percentages**





# Considerations When Evaluating YBS Definitions and Reporting

Characterization of Mission Performance

Measurement of Mission Performance

Potential Benefits and Costs



# **Going Forward**



and (9).

1501 Farm Credit Drive McLean, Virginia 22102-5090



#### **CERTIFICATE OF CLOSED MEETING**

The General Counsel, in accordance with the Government in the Sunshine Act, 5 U.S.C. § 552b(f)(1), hereby certifies that the Farm Credit Administration Board regular meeting of November 10, 2016, was properly closed to the public on the basis of the exemption set forth below:

/s/ Charles R. Rawls General Counsel	Date: <u>November 10, 2016</u>

• Supervisory and Oversight Activities of FCS Institution(s) – 5 U.S.C. § 552b(c)(8)