

FCA Board Meeting July 2025











Aggregators, Food Hubs, and Local and Regional Food Systems July 10<sup>th</sup>, 2025

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### Outline





### Definition

- Characteristics of food hubs
- Challenges and opportunities
- Financing within the Farm Credit System



## What is an aggregator/food hub?

- Definition of an aggregator/food hub is based on function, not organizational structure.
- Food hubs focus on local markets connecting multiple producers with multiple consumers.
- Functions of food hubs include:
  - Coordination
  - Aggregation
  - Marketing
  - Transportation
  - Other functions



# Role of food hubs/aggregators in the US food system

- Supporting local food system and local producers
- Top organizational values of food hubs are:
  - Farmer viability
  - Access to healthy food
  - Local food sourcing
  - Regional food system resilience





## Only 10 % of Food-Hubs are organized as cooperatives



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## **Challenges faced by farmers**





- Limited distribution channels
- Lack of processing and marketing infrastructure
- Limited scale to reach markets
- Staffing for post harvest



## **Food Hub Networks**

- Groups of food hub businesses and organizations that work collectively to share information or pursue common goals and create a more connected local food system. (Source: Informa Economics IEG.)
- Large scale buyers need certificates
- Individual food hubs need additional resources to fulfill large scale orders



## **Northwest Food Hub Network - example**

- A network of farmer-owned cooperative food hubs and partner organizations that share supplies, services, and infrastructure to serve markets across Montana and Washington.
- They work together to create economic opportunity for over 200 farmers and local food producers.
  - Puget Sound Food Hub Cooperative
  - Local Inland Northwest Cooperative (LINC) Foods
  - Western Montana Growers Cooperative



## Food Hubs and Aggregators support farmers and local food systems

- 89% of food hubs reported mostly or exclusively purchasing from small- to mid-size farms (2017 Food Hub Survey).
- During the COVID-19 pandemic food hubs were providing essential services to their community, while supporting local farmers and producers (2021 Food Hub Survey).
- On average, each food hub maintains relationships with 79 producers/suppliers (2015 Food Hub Survey).
- 82% of surveyed food hubs claimed their activities increase market access for small- and mid- size farmers and ranchers and ensure producers receive a fair price (2017 Food Hub Survey).



## Impact of the 2020 COVID-19 pandemic





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## **Opportunities and Challenges facing Food Hubs and Aggregators (1)**

Percent of Organizations by Business Model



■ Primarily Direct to Consumer ■ Hybrid ■ Primarily Wholsale ■ Other

Data source: 2021 National Food Hub Survey Report



## **Opportunities and Challenges facing Food Hubs and Aggregators (2)**

Percentage of Perceived Change in Financial Outlook



Data source: 2021 National Food Hub Survey



## Opportunities and Challenges facing Food Hubs and Aggregators (3)



#### Percentage of Organizations' Access to Sources of Capital Grants 84% **Traditional Bank** 26% **Private Investment** 23% Line of Credit 23% Crowdfunding 20% We applied for funding but were denied 11% 5% CDFI We did not apply for funding 4% 4% Local Loan Fund 1 % **Microloan**

Data source: 2021 National Food Hub Survey



## Most food hubs take ownership of the product they sell to consumers

### Service Procurment Type



Source: USDA Food Hub Directory Data as of April 2025

Take ownership of the product & sell on a consignment basis

- Sell on a consignment basis
- Take ownership of the product

Other



## **Current Regulations and Guidance**



§ 613.3020 Financing for farm-related service businesses

- BL-066 Providing Credit to Farmers and Ranchers Operating in Local/Regional Food Systems
- § 613.3010 Financing for processing or marketing operations



## Function of an aggregator





The function of an aggregator can potentially be viewed as a service of taking a farmer's product and creating a market by selling the product to a consumer or an institution.



## **Regulation §613.3020 - Title interpretation**

- FCA's current interpretation is that the ownership (title) of the product must remain with the producer (BL-66.)
  - The interpretation of ownership is based on 1979 correspondence from the Governor of the FCA.



## Regulation §613.3010 Financing for processing or marketing operations (1)

- Functionally, aggregators process and market agricultural products on behalf of agricultural producers.
- The current regulations include specific requirements regarding:
  - ownership, structure and control,
  - throughput,
  - and the number of producers providing throughput.





# **Regulation §613.3010 Financing for processing or marketing operations (2)**

- The limit in (a)(5) requiring that the business processes only a single producer's throughput is a significant limitation for aggregators to be eligible for FCS financing.
- Amendment of the regulation requirement increasing the number of producers providing throughput would allow FCS institutions to finance food hubs.



### Summary

## Food hubs

- Provide a service and/or market and process.
- Support local producers and increase viability.
- Primarily rely on grants for funding.



### **Next Steps**



- Current interpretation on §613.3020 requires producer to maintain title.
- Current marketing and processing regulation has strict requirements on ownership, throughput and control and only applies to one producer.











## Questions